

CIRG BRONZE BEST PRACTICES



Uzelac, Jonn and Brewer, John

RCMP-GRC C-IRG

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Background

The Community-Industry Response Group (C-IRG) was created in 2017 to standardize across E Division the policing response to public order issues stemming from resource-based developments. During the course of C-IRG's existence a set of best practices has been developed which have been successfully used not only at anti-resource extraction protests but have equally been successful during activism relating to aquaculture, agriculture and a variety of other protests and acts of activism.

Measured Approach

C-IRG is guided by the measured approach, which is defined as:

“The deliberate employment of proactive engagement, communication, mitigation and facilitation measures by police to maintain the peace or to facilitate resolution of public disorder and restoration of the peace. Preserving all options and employing those tactical responses deemed necessary to address the situation while seeking to respect the lawful exercise of personal rights and freedoms.”

Constitution and Protest

While managing any public order event, police must recognize Canadians have a constitutionally protected: freedom of expression, freedom of the press, freedom to peaceful assembly, freedom of association, right to life, liberty and security of the person, freedom from unreasonable search and seizure, freedom from arbitrary detention or imprisonment, right to legal counsel and the guarantee habeas corpus and rights against self incrimination. In essence, the Constitution, common law and the Courts have all recognized that Canadians have the right to peaceful, lawful and safe protest. The police have an obligation to facilitate peaceful, lawful, safe protest. The police also have a duty equally recognized in common-law, codified law and by the Courts to intercede and maintain public order when protest/activism becomes un-lawful, un-safe or devolves into varying degrees of violence.

Gold Silver Bronze Command Structure (GSB)

C-IRG is structured on the GSB command system, which consists of a Gold Commander (Strategic), Silver Commander (Operations), Geographic Bronze Commanders (Tactical), and Functional Bronze Commanders. The Gold Strategic Plan lays out the Gold Commanders intent and sets the parameters as to what is acceptable and what is not acceptable in a policing response. The Silver Operational Plan sets the command structure and provides the terms how the Gold Commanders intent will in practical terms be accomplished. The Bronze Commanders Tactical Plan is designed to use the direction provided in the Silver Operational Plan and describe in detail the specific policing response to an event in keeping with the Gold Commanders intent.

CIRG HQ Bronze Commands

CIRG HQ consists of a number of full time Bronze Commands that report direct to Silver Command. Their role is to provide functionality, advice, guidance and oversight to Geographic Bronze Commands and the requisite functions within their areas.

Staff Officer

Stand in for Silver Commander when they are unavailable. Maintain thorough understanding of operations, administration procedures and SOP's for C-IRG. Liaise with Bronze Commanders, Municipal POJ and Partner Agencies on C-IRG planning and operations. Develop Functional and Geographic Bronze RoD's and SOP's. Supervise Bronze Intelligence, Bronze QRT, Bronze Ops Support commanders. Coordinate weekly C-IRG operations meeting and facilitate discussion on operations/administration. Work with Legal Services regarding police duties during civil unrest/protest/public order incidents. Review civil/criminal court packages for standardization and quality control. Create and present training packages regarding the C-IRG mandate and police response for public order issues.

Maintain contact with Industry Security and ensure relevant timely updates with POJ/Geographic Bronze. Work with other Divisions and POJs to recommend and implement best practices for police response during public order issues.

Bronze Intelligence Commander

Supervises the strategic analyst and open source researcher on investigations and projects related to national and provincial government infrastructure priorities. Provides investigative and operational support to investigators by reviewing, analyzing and facilitating requests for information to assist in investigations; e.g. investigative leads, identifications, etc. Promotes, facilitates and maintains the flow of information and/or intelligence between law enforcement and other federal and provincial agencies.

Develops and maintains a cooperative working relationship with RCMP, provincial and municipal law enforcement agencies, including CN and CP Police, other federal (CBSA) and provincial (BC Sheriffs), as well as with industry security partners. Performs a variety of operational and administrative duties in support of criminal investigations.

Intelligence and Information Researcher

Responsible for the proper gathering, sharing, storage and dissemination of restricted criminal information and intelligence. Coordinates and reviews C-IRG file documentation for gathering, sharing, storage and dissemination of information and intelligence. Receives operational requests for information from C-IRG commands, other RCMP units, and other law enforcement partners and disseminates communications to the appropriate personnel.

Collects and analyzes information from open source and law enforcement databases including restricted and classified environment systems. Provides operational, tactical and strategic analytical services through the development and presentation of information in various formats such as written assessments, statistical summaries, charts and crime maps in order to meet specific needs.

Bronze QRT Commander

Provides oversight and accountability for deployment of 4 Watch, 129 member QRT throughout E Div Recruits, selects and trains C-IRG QRT members from throughout E Div. Advises Silver and Gold Commanders on all facets of QRT deployments. Liaises with all other Geographical and Functional Bronze Commanders regarding QRT deployments. Manage TEAM for all members of the QRT and DLT to include review and recommendation of all EDP, Kit and Clothing and expense submissions related to C-IRG operations. Assist Silver and Gold with operational planning at the tactical and strategic level.

Bronze Operational Support

Oversees and manages the provisioning, tracking, and management of equipment and vehicles in support of C-IRG operations. Provides oversight of fleet management and coordination of all other elements of unit transport (air, motor vehicle, all terrain vehicle, etc). Anticipates needs based objectives identified by Silver / Gold Commanders and liaises with Corporate Management Branch (CMB) to coordinate and execute on finance, procurement, contracting, business systems and related needs in support of unit operations. Contribute financial estimates or forecasts and support audits. Oversees management of unit facilities in various areas of operation (CISO, CIRG SED Kamloops, Clearwater, etc), including managing contracted relationships with related service providers and C-IRG SharePoint used to track equipment and vehicles, data sharing and content creation purposes to support for C-IRG Intel, Ops QRT. Develop related SOPs, Joining Instructions (JI), and other estimates for C-IRG related operational, logistical, training and maintenance portions for C-IRG.

Logistical and Transport Support

Support the coordination and administration of the C-IRG vehicle fleet. Anticipate unit transport and related equipment needs based on current and future c-IRG deployment needs. Plan and organize the deployment of acquired vehicles and equipment to / from the field. Work with E Div CMB and outside agencies on Procurement and coordination of all transportation related contracting (air charters, busses etc) and act as point of contact for contracted service providers. Source and track equipment and vehicles using the C-IRG SharePoint. Develop transport related SOP's, and implement related transport and fleet management processes.

Establish and maintain relationships with external suppliers, support units, and other government agencies. Assist with the processing of related C-IRG correspondence, reports, financial reviews / audits, and personnel management matters

File Coordinator

Develops and maintains a documentation, tracking and filing system which will meet the long-term needs of C-IRG. Maintains record and continuity of Records of Decision, Briefing Notes, Situation Reports and other documentation of [IRBV](#) produced by C-IRG members. Collects, collates and appropriately files relevant documentation from outside agencies.

Ensures full compliance of the Information Management Business Rules from all personnel providing data to the file. Responsible for file integrity, quality assurance and regular maintenance of the data set in C-IRG. Ensures timely access to information to PoJ and other agencies as directed and authorized by the Silver Commander.

Applies appropriate security classifications to the electronic and hard copy storage of all information and data. Gathers and coordinates information for ATIP requests and then compiles response documents appropriately.

Emergency Management System (EMS) and PRIME Coordinator

Manages the full functionality of the EMS platform and PRIME Handle(s) for CIRG. Administers unit business processes through EMS to facilitate mobilization and demobilization objectives. Develops work flows to enhance ops support, ops communication and functionality for C-IRG deployments. Oversees the mobilization and demobilization of personnel to / from areas of operation.

Consults with internal and external partners/clients and provides, receives, collates and disseminates data, using EMS. Develops, coordinates, and facilitates training on unit work flows and EMS. Provides training, guidance and consistency expert advice for C-IRG and outside units on the use of EMS.

Manages the collection and retrieval of operational materials, produced and obtained during unit operations using EMS.

Division Liaison Team (DLT)

The DLT is a strategic resource that uses the measured approach to set up communications and safety protocols while engaging in liaison during the “pre”, “during” and “post” phases of protests. Early engagement and relationship building is critical to mitigating the need for direct police action. DLT are specifically trained in de-escalation, interest based negotiations and receive Indigenous culturally awareness training. DLT are not to be used in an intelligence gathering capacity. As may non-governmental organization based actions have specific organizers, over time, through repeat contact, DLT develop professional relationships, which benefit the long-term ability to work with these groups and ensure peaceful lawful and safe events. CrOps, through the Divisional DLT Coordinator (Functional Bronze Commander), may only deploy DLT. The DLT Bronze Commander reports to Silver Commander, DLT teams dispatched to an event will provide information to GBC but remain under separate DLT command.

Strategic Communications (Strat Comms)

Strat Comms are imperative before, during and after any event. Though Strat Comms work through Gold Command, input from Silver and Bronze Commands is important. During an event GBC will be the primary source of information for Strat Comms. GBC, as stated earlier, will work with Site-Commander to have a designated media zone and will work with the local MRO to answer relevant questions. General media lines explaining what police are doing and why should be drafted in advance so they can be approved and translated. Particular attention must be paid to social media posts and other open source on-line media.

Critical Incident Program (CIP)

The CIP oversees; Tactical Troop (TT), Emergency Response Team Program (ERT), Police Dog Services (PDS) and Explosive Demolition Unit (EDU). Depending on the circumstances TT, ERT, PDS and EDU may be deployed to public order events as a Sub-Bronze. The most used team for public order issues from the CIP is TT. TT has the ability to provide Front-Line duties and scale up to being able to respond to a riot or other such forms of violent civil unrest. If it believed that your POJ is unable to respond to the demands or that there is a likelihood for violent civil unrest then TT should be considered as a primary response as they will be able to deploy Less Lethal Team, Gas Rank, Riot Arrest Team and members equipped to restore order. TT can also be used as Arrest Teams and/or Processing Teams. It should be specified by GBC to TT the level of uniform preferred for duties given the type of event; Level 1 – Regular Duty Uniform, Level 2 – Blue Tactical Uniform, Level 3 – Blue Coveralls, Helmet (optional), lower body padding, duty belt body armour, Level 4 – Riot response, and whether they will need a scalable response. TT also has a specialized unit, ORT to remove persons from restraints, dried cement, or removal of physical barricades. TT also has at their disposal Police Emergency Medical Technicians (EMT) that can treat injured persons until it is safe to have EHS access the scene. ERT can have some application to public order events. ERT can provide armed overwatch for public and police safety. ERT forms a part of TT during violent civil disorder. In addition to the traditional roles ERT also has EMT and High Angle Rescue (HAR) which both have relevant application depending on the type of event. PDS has some application to public order issues such as area-searches and tracking. PDS forms a component of TT during violent civil disorder. EDU has limited application to public order issues unless a device has been located or it is believed that a device will be located.

Prior to any CIP team being deployed a Sub-Bronze plan will need to be written and approved by Silver Command.

Primary Level Geo Bronze Roles and Responsibilities

The following are specific positions and structural considerations for C-IRG Bronze Commands at the District and Detachment level. These positions should be staffed prior to the development of any comprehensive Tactical Plans in response to major events, gatherings, protest marches and/or rallies.

To be considered a Bronze level command the following positions must be staffed on a full or part time basis during the planning phase. During the execution of the Tactical Plan these positions must be staffed full time throughout.

Geographic Bronze Commander (GBC)

GBC, at the District or Detachment level, is responsible to the Silver Commander and responsible for the direction of “boots-on-the-ground” tactical response during a public order event. GBC write and implement the Tactical Plan. Prior to and during any public order event a GBC establish the below noted staffing structure with specific individuals fulfilling specific roles. During an event GBC should either be at scene or at a designated Command Post liaising/directing DLT and designated Site Commander and relaying information to Silver Command.

Logistics

Logistics is a critical sub-Bronze component for a successful event that works within the CIRG Operations Support command. The GBC needs to have someone able to acquire and manage adequate material resources pre-event including but not limited to; lavatories, sufficient accommodation for meal breaks, water/meals, radios, body-worn cameras, extra use of force options, vehicles, bicycles, barricades, computers with CPIC/PRIME access, de-contamination location, radio channel, booking/release location.

Intelligence

One public order event will never be identical to the previous event or the next event. Specific responses to public order events should individually be assessed through the scope of intelligence relevant to the specific circumstances to inform the respond. There should be an analyst dedicated to collecting relevant information prior to any event or at least an open-source assessment of the; location of the event, the organizers of the event, the declared intent of the event, who has declared committed to going to the event. If there are protected source information, ensure it is properly vetted and disseminated according to established RCMP policies and procedures. Timely and ongoing intelligence is critical for the GBC and those on-site to respond accurately and with as minimal an imprint as required.

File Coordinator

If major events devolve into mass civil disobedience that will require coordination of evidence against multiple individuals having a File Coordinator assemble and organize the disclosure packages is recommended. Designating a File Coordinator in advance to ensure naming conventions and business rules are in place prior to the event so the disclosure packages can be structured is also recommended.

Primary Investigator

If major events devolve into mass civil disobedience that will require coordination of evidence against multiple individuals having a Primary Investigator control the speed, flow and direction of the overall investigative process.

Secondary Level Geo Bronze Roles and Responsibilities

During the planning phase the following positions may be staffed on a full or part time basis based on need and availability by the Bronze Command. During the operational/execution phase these positions need to be staffed on a full time basis to meet operational demands during the execution of the Tactical Plan.

Investigation Team

At the direction of the Primary Investigator the Investigation Team will be tasked with collecting additional evidence (video canvass, statements, warrants, etc.). The size of the Investigation Team will be at the discretion of the Primary Investigator and should be proportionate to the task at hand.

Site-Commander

During any event/rally/protest/action there needs to be an NCO or senior Constable (depending on the size and scope of the event) acting as the Site Commander who is in-charge of Traffic Control, Arrest Teams and Processing Teams. If warranted the GBC may act as the Site-Commander. The Site-Commander reports directly to the GBC. The Site-Commander will apprise the GBC of ongoing activities and execute the GBC Tactical Plan, should deviation from the GBC Tactical Plan be required do to circumstances on-scene it will require verbal consent from the GBC unless these circumstances are exigent and obtaining verbal direction would jeopardize life, safety and serious property damage. Site-Commander or designate will read aloud any injunctions as required by Court direction. If the GBC directs that arrests be made the Site-Commander will initiate arrest proceedings. Site-Commander, in consultation with the GBC, will establish and maintain exclusion zones. If appropriate Site-Commander, in consultation with the GBC, will designate areas for media to safely record the unfolding event.

Arrest Teams

Whether effecting an arrest for breach of an injunction or for a Criminal Code offence there will need to be members making the arrest. It is recommended that Arrest Team members work in pairs or in teams of three. Depending on the size of the event one member may be selected to proceed with all arrests and provide all Charter/Police warnings to all contemnors/offenders or one arrest team can be assigned that role. One Arrest Team member will have to fill out the arrest and legal script. When the Arrest Teams begin the process they may choose to use the 5-Steps, a process designed to both de-escalate and allow the individuals sober second thought as well as demonstrate that the individuals were aware of their jeopardy and continued in the action. Arrest Teams should be equipped with tools required to remove chains and locks, anything beyond that Tactical Troop Object Removal Team should be considered. Arrest Teams will need in some cases to provide transport to processing sites, adequate prisoner transport vehicles will need to be secured through logistics. It is advised that Body Worn Cameras be deployed with all or at least one Arrest Team member, if this is not possible the arrest should be recorded and added to any disclosure package.

5-Steps:

1. **Inform** the individual their action is unlawful; tell them specifically what law their actions are breaching. (Step 1 is to inform the individual what they are doing is indeed an illegal action.)
2. **Ask** the individual to cease in the unlawful act, give them the option to discontinue the action and leave. (Step 2 provides an out for individuals that were either unaware their actions were illegal or who do not want to be arrested and face charges.
3. **Caution** the individual if they continue they will be arrested and could face charges. (Step 3 provides for a final warning.)
4. **Confirm** that the individual is aware that they will be arrested and could face charges. (Step 4 demonstrates that the individual is aware of their jeopardy, they are willing to be arrested and that they understand they could face charges.)
5. **Arrest** the individual in accordance with the appropriate Charter obligations. (Step 5 only after being informed of the arrest for a specific offence can we lawfully lay hands on an individual to remove them. Upon arrest police need to fulfill their obligation under s.10 (a)/(b) and provide the official warning.)

Processing Team

- 1) Once individuals have been arrested and removed from scene they will need to be processed and released or have a bail hearing/appear before the Court (depending on terms of the civil injunction). Processing Teams may be able to use an RCMP Detachment fully equipped to process prisoners, however if the circumstances of the event are such that there needs to be a mobile processing location then the Processing Teams will need access to computers with PRIME/CPIC capabilities, a digital camera to capture the likeness of the accused, C-13 forms (unless elected to fingerprint and photo at a later date, no fingerprints for civil injunction arrests). Processing Teams will need a place to privately afford access to counsel, seating/waiting area with considerations to weather conditions and access to a portable or fixed lavatory. The standard recommended release condition for a Form 10 is as follows; ***If you are to engage in protest or activism it will be lawful, peaceful and safe.***

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ARREST SCRIPT FOR PROTEST

This script is intended to serve as a guide for best practices and rationale for members making an arrest during a protest. Before any action is taken members must be able to articulate their authorities before executing their duties; list of common authorities as Appendix A. Before police take any actions they need to confirm that an offence has been committed and that a complaint has been made.

When making an arrest in relation to unlawful activity during a protest, when possible a member should approach the discharge of their duties in a scalable manner following the following 5 steps;

SCALEABLE RESPONSE:

1. **Inform** the individual their action is unlawful; tell them specifically what law their actions are breaching.
2. **Ask** the individual to cease in the unlawful act, give them the option to discontinue the action and leave.
3. **Caution** the individual if they continue they will be arrested and could face charges.
4. **Confirm** that the individual is aware that they will be arrested and could face charges.
5. **Arrest** the individual in accordance with the appropriate Charter obligations.

RATIONALE:

Step 1 is taken to inform the individual what they are doing is indeed an illegal action. As surprising as it may seem some people engaged in illegal activity during a protest may be unaware that what they are doing is in fact unlawful.

Step 2 provides an out for individuals that were either unaware their actions were illegal or who do not want to be arrested and face charges.

Step 3 provides for a final warning.

Step 4 demonstrates that the individual is aware of their jeopardy, they are willing to be arrested and that they understand they could face charges.

Step 5 only after being informed of the arrest for a specific offence can we lawfully lay hands on an individual to remove them. Upon arrest police need to fulfill their obligation under s.10 (a)/(b) and provide the official warning.

PROTEST ARREST SCRIPT:

Attention, I am **RANK, NAME, SECTION (describe action)**: by physically obstructing, impeding or otherwise preventing access to this roadway you are committing the offences of mischief and intimidation as defined by the Criminal Code.

INITIATE THE FIVE STEPS: (If offenders are conducting non-violent direct action, they are non-combative and there are no officer safety concerns or ancillary public safety issues use the 5-steps. If, however, use of the 5-steps become a stall tactic or there are issues that make the 5-steps impracticable abandon the 5-step process and arrest in accordance with legal obligations, best practice and policy.)

1. I must **inform** you that your actions are unlawful; you are committing the Criminal Code offences of Mischief and Intimidation.
2. I **ask** that you stop committing these offences, if you choose at this time to discontinue the action you will not be arrested and you can leave.
3. I must **caution** that if you continue to commit these offences you will be arrested and could face criminal charges.
4. I **confirm** that you understand that you will be arrested and could face criminal charges.
5. **Arrest** the individual in accordance with the appropriate Charter obligations.

Sec. 10(a): I am arresting you for **(Mischief and Intimidation)**.

Sec. 10(b): It is my duty to inform you that you have the right to retain and instruct counsel in private, without delay. You may call any lawyer you want.

There is a 24-hour telephone service available which provides a legal aid duty lawyer who can give you legal advice in private. This advice is given without charge and the lawyer can explain the legal aid plan to you.

If you wish to contact a legal aid duty lawyer, I can provide you with a telephone number.

Q1) Do You Understand?

Q2) Do you want to call a lawyer?

Official Warning: You are not obliged to say anything, but anything you do say may be given in evidence.

PROCESS CONTEMNOR

Identify the offender, document their name, DOB, physical particulars, obtain photograph and fingerprints in accordance with policy and law..

RELEASE OPTIONS FOR CONTEMNOR:

- 1) Release the offender on form 10 with appropriate conditions, suggested condition; **If you take part in acts of protest or activism that they be peaceful, lawful and safe.**
- 2) If grounds exist, consider in-custody.

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Sergeant UZELAC 48558
Critical Incident Program
Crops Core Policing
E Division RCMP



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SUPPORT INFRASTRUCTURE:

These actions should be taken with proper support resources to document the members due diligence and the responses of the individual(s) engaged in illegal activity. Common support includes;

1. Enough members to ensure those effecting the arrest are safe in the discharge of their duties. Waterfield Exclusion Zone.
2. Digitally record the scalable response, be sure to capture members interaction and the response of the individual being dealt with.
3. Appropriate cutting devices for locks and chains. If using anything more than a pair of bolt or wire cutters thought should be considered to using the Object Removal Team (ORT) via Tactical Troop.
4. Appropriate vehicles for transport.
5. Appropriate processing facility affording access to counsel.

**SERGEANT UZELAC 48558
GOLD STAFF OFFICER
COMMUNITY-INDUSTRY RESPONSE GROUP
E DIVISION - RCMP**

(778)290-2477

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APPENDIX A:

LIST OF COMMON AUTHORITIES

(BE SURE MEMBERS HAVE A CRYSTAL CLEAR UNDERSTANDING)

***If you need to lay hands on a person, you MUST first arrest or detain them.**

Charter of Rights and Freedoms

Rights and freedoms in Canada s.1 The *Canadian Charter of Rights and Freedoms* guarantees the rights and freedoms set out in it subject only to such reasonable limits prescribed by law as can be demonstrably justified in a free and democratic society.

Fundamental Freedoms s. 2

- (b) freedom of thought, belief, opinion and expression, including freedom of the press and other media of communication;
- (c) freedom of peaceful assembly; and
- (d) freedom of association.

Legal Rights

s.8 Everyone has the right to be secure against unreasonable search or seizure.

s.10. Everyone has the right on arrest or detention

- (a) to be informed promptly of the reasons therefor;
- (b) to retain and instruct counsel without delay and to be informed of that right; and
- (c) to have the validity of the detention determined by way of *habeas corpus* and to be released if the detention is not lawful.

Criminal Code

Use of Force s.25 (1) Everyone who is required or authorized by law to do anything in the administration or enforcement of the law

(b) as a peace officer or public officer,

is, if he acts on reasonable grounds, justified in doing what he is required or authorized to do and in using as much force as is necessary for that purpose.

Preventing breach of peace s.30 Every one who witnesses a breach of the peace is justified in interfering to prevent the continuance or renewal thereof and may detain any person who commits or is about to join in or to renew the breach of the peace, for the purpose of giving him into the custody of a peace officer, if he uses no more force than is reasonably necessary to prevent the continuance or renewal of the breach of the



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peace or than is reasonably proportioned to the danger to be apprehended from the continuance or renewal of the breach of the peace.

Arrest for breach of peace s.31 (1) Every peace officer who witnesses a breach of the peace and everyone who lawfully assists the peace officer is justified in arresting any person whom he finds committing the breach of the peace or who, on reasonable grounds, he believes is about to join in or renew the breach of the peace.

Defense of Property s.35 (1) A person is not guilty of an offence if

- (a) they either believe on reasonable grounds that they are in peaceable possession of property or are acting under the authority of, or lawfully assisting, a person whom they believe on reasonable grounds is in peaceable possession of property;
- (b) they believe on reasonable grounds that another person
 - (i) is about to enter, is entering or has entered the property without being entitled by law to do so,
 - (ii) is about to take the property, is doing so or has just done so, or
 - (iii) is about to damage or destroy the property, or make it inoperative, or is doing so;
- (c) the act that constitutes the offence is committed for the purpose of
 - (i) preventing the other person from entering the property, or removing that person from the property, or
 - (ii) preventing the other person from taking, damaging or destroying the property or from making it inoperative, or retaking the property from that person; and
- (d) the act committed is reasonable in the circumstances.

Unlawful assembly s.63 (1) An unlawful assembly is an assembly of three or more persons who, with intent to carry out any common purpose, assemble in such a manner or so conduct themselves when they are assembled as to cause persons in the neighbourhood of the assembly to fear, on reasonable grounds, that they

- (a) will disturb the peace tumultuously; or
- (b) will by that assembly needlessly and without reasonable cause provoke other persons to disturb the peace tumultuously.

Lawful assembly becoming unlawful s.63(2) Persons who are lawfully assembled may become an unlawful assembly if they conduct themselves with a common purpose



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in a manner that would have made the assembly unlawful if they had assembled in that manner for that purpose

Offences relating to public or peace officer

129 Every one who

- (a) resists or wilfully obstructs a public officer or peace officer in the execution of his duty or any person lawfully acting in aid of such an officer,
- (b) omits, without reasonable excuse, to assist a public officer or peace officer in the execution of his duty in arresting a person or in preserving the peace, after having reasonable notice that he is required to do so, or
- (c) resists or wilfully obstructs any person in the lawful execution of a process against lands or goods or in making a lawful distress or seizure,

is guilty of

- (d) an indictable offence and is liable to imprisonment for a term not exceeding two years, or
- (e) an offence punishable on summary conviction.

Causing disturbance s.175 (1) Everyone who

- (a) not being in a dwelling-house, causes a disturbance in or near a public place,
 - (i) by fighting, screaming, shouting, swearing, singing or using insulting or obscene language,
 - (ii) by being drunk, or
 - (iii) by impeding or molesting other persons,
- (b) openly exposes or exhibits an indecent exhibition in a public place,
- (c) loiters in a public place and in any way obstructs persons who are in that place, or
- (d) disturbs the peace and quiet of the occupants of a dwelling-house by discharging firearms or by other disorderly conduct in a public place or who, not being an occupant of a dwelling-house comprised in a particular building or structure, disturbs the peace and quiet of the occupants of a dwelling-house comprised in the building or structure by discharging firearms or by other disorderly conduct in any part of a building or structure to which, at the time of such conduct, the occupants of two or



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more dwelling-houses comprised in the building or structure have access as of right or by invitation, express or implied,

is guilty of an offence punishable on summary conviction.

Uttering threats s.264.1 (1)C.C

Every one commits an offence who, in any manner, knowingly utters, conveys or causes any person to receive a threat

Assault s.265 (1) A person commits an assault when

- (a) without the consent of another person, he applies force intentionally to that other person, directly or indirectly;
- (b) he attempts or threatens, by an act or a gesture, to apply force to another person, if he has, or causes that other person to believe on reasonable grounds that he has, present ability to effect his purpose; or
- (c) while openly wearing or carrying a weapon or an imitation thereof, he accosts or impedes another person or begs.

Mischief

430 (1) Every one commits mischief who willfully

- (a) destroys or damages property;
- (b) renders property dangerous, useless, inoperative or ineffective;
- (c) obstructs, interrupts or interferes with the lawful use, enjoyment or operation of property; or
- (d) obstructs, interrupts or interferes with any person in the lawful use, enjoyment or operation of property

Motor Vehicle Act

Police traffic direction s.123

If a peace officer reasonably considers it necessary to

- (a) ensure orderly movement of traffic,
 - (b) prevent injury or damage to persons or property, or
 - (c) permit proper action in an emergency,
- the peace officer may direct traffic according to his or her discretion, despite anything in this Part, and everyone must obey his or her directions.



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Pedestrian walking along highway s.182

- (1) If there is a sidewalk that is reasonably passable on either or both sides of a highway, a pedestrian must not walk on a roadway.
- (2) If there is no sidewalk, a pedestrian walking along or on a highway must walk only on the extreme left side of the roadway or the shoulder of the highway, facing traffic approaching from the opposite direction.
- (3) A person must not be on a roadway to solicit a ride, employment or business from an occupant of a vehicle.
- (4) Except for a person who solicits a ride in an emergency situation, a person who contravenes this section commits an offence

ARREST AND LEGALS SCRIPT

CONTEMNOR NUMBER: _____

FILE# _____ DATE _____ TIME _____

CONTEMNOR NAME: _____

DOB: _____ ARREST LOCATION _____

I am [Member's Name] _____ of the Royal Canadian Mounted Police

I am arresting you for

[Offence] _____

Do you understand Y N Comment _____

It is my duty to inform you that you have the right to retain and instruct counsel in private without delay. You may call any lawyer you want.

There is a 24 hour telephone service available which provides a legal aid duty lawyer who can give you legal advice in private. This advice is given without charge and the lawyer can explain the legal aid plan to you. If you wish to contact a legal aid duty lawyer, I can provide you with a telephone number.

Do you understand Y N Comment _____

Do you want to call a lawyer Y N Comment _____

You are not obliged to say anything, but anything you do say may be given in evidence.

Do you understand Y N Comment _____

Lastly, you may be subject to audio and video recording at any time while in Police custody except during communication with your legal counsel.

Do you understand Y N Comment _____

CONTEMNOR NAME: _____

PRE ARREST BEHAVIOUR

DURING ARREST BEHAVIOUR

POST ARREST BEHAVIOUR

DESCRIPTION (IE: CLOTHING)

ARRESTING MEMBER/HRMIS: _____

SCRIBE MEMBER/HRMIS: _____

TURNTD OVER TO/HRMIS: _____

TRANSPORTING MEMBER/HRMIS: _____

RECEIVING MEMBER (DETACHMENT)/HRMIS: _____

ACCESS TO COUNSEL MEMBER/HRMIS: _____

POST ACCESS TO COUNSEL

Did you speak to a lawyer of your choice? Y N Comment: _____

Did you understand the legal advice you received? Y N

Comment: _____

Did your lawyer tell you that they will come to speak to you in person and provide you
further legal advice in person? Y N Comment: _____

RELEASE/TRANSPORT MEMBER/HRMIS: _____

**Protected “A”
North District**



**Bronze Operational Plan
Houston Blockade re CGL
File 2020-267**

Prepared by:

Robert Pikola, Insp.
Bronze Commander

This plan is intended to provide the operational deployment of RCMP members to ensure a safe and measured approach to enforce a Supreme Court interlocutory injunction at the Morice River and Morice West Forest Service Roads (FSR) near Houston, BC. The enforcement is planned to commence on February 3rd, 2020.

SITUATION

On December 31, 2019 the BC Supreme Court issued an interlocutory injunction (Appendix "A"), with enforcement order, to allow Coastal GasLink (CGL) to construct a pipeline through traditional Wet'Suet'en territory.

On January 4, 2020, an eviction letter, signed by several Hereditary Chiefs of the Wet'suwet'en, was served to CGL. The letter stated that CGL must immediately vacate the territory. CGL vacated and made a complaint of a breach of the injunction.

Presently a mix of approximately 30-40 local and non-local Indigenous persons with sympathetic environmentalists occupy three blockades on the Morice West FSR at 39.5, 44 and 66 kms.

There are dozens of trees felled from 39.5 km to past 44km. There are also, at least 3, incendiary piles consisting of trees, accelerants and tires with at least 3 partially cut "Widow maker" trees along the same route. This makes the area extremely dangerous.

There are also media and legal observers co-located with the protestors at the barricades. All attempts by government, CGL and the RCMP to reach a solution without enforcement has been unsuccessful to date.

Everyone participating or supporting the blockades believe what they are doing is right. RCMP members assigned to this operation will take a measured approach and respect the rights of all individuals exercising a peaceful, lawful and safe protest to ensure that Section 2 of the Charter of Rights and Freedoms is upheld.

All RCMP members will protect lives, enforce the law, reduce potential for injuries to the general public and police officers, protect property and minimize opportunities for persons to commit criminal acts against persons and property in the area affected by the Supreme Court of British Columbia Injunction, Morice River and Morice West FSRs, during the duration of this operation.

Members will exercise lawful and proportionate police powers and respond with appropriate and proportionate force when protestors take part in illegal activities such as breaching the Supreme Court Injunction or partaking in Criminal Code offences.

Risk Assessment

The threat level assigned to the CGL and Unist'ot'en Camp is **Medium.** s.37
s.37

s.37

s.37

Locally, the regular flow of business, energy and resources will most likely be interrupted for a period of time.

The Unist'ot'en camp remains firm in its opposition to resource development, specifically pipelines, on its traditional territory. While violence thus far has been averted at the camp, it is expected that the group will deny industry, specifically pipeline proponents, entry beyond the gate. While the camp has shifted its ideology over the past 2-3 years and is now described by organizers as a healing centre it remains of concern that the group is supported by more radical elements that could attend to the area if a call out for support is initiated. This may raise the likelihood of violent resistance to commercial activity. Intelligence will be gathered to determine the camp's position and potential reaction to an injunction order and police presence in the area. The threat assessment will be reassessed accordingly.

The current infrastructure at the camp allow for supporters to establish themselves and remain self-sufficient. The camp is proficient with social media and confrontations with police and industry are likely to be well publicized and scrutinized given the breadth of formal support for the camp from national and international environmental organizations. This underlines the requirement for a well-resourced, impartial and measured approach to policing.

MISSION

On Feb 03, 2020 the Community - Industry Response Group (CIRG) will ensure the enforcement of the BC Supreme Court injunction, providing an environment that facilitates lawful advocacy, peaceful and safe protest with respect to the Canadian Charter of Rights and Freedoms and the Criminal Code.

Once barricades are removed the area in and around the Morice FSR will be held open in accordance with the BC Supreme Court injunction until further notice from Silver Command.

EXECUTION

Pre Event (Phase 1)

CIRG-QRT will continue to provide police presence and services in the Morice Forest area from the CISO located at Owen Flats off Morice West FSR near the 29 km mark. CISO will be manned 24/7.

As of 2020-01-13, CIRG-QRT has established a Control Access Point (CAP) on Morice West FSR near the 27 km mark. This was established for the safety of the general public due to several dozen fallen trees near the 39 km mark, with several other trees pre-cut and ready to fall; hazards placed on the road include piles of tires with fuel accelerants, ready to be ignited. These hazardous obstacles were put in place by the

group opposing the CGL pipeline. As such, CIRG-QRT will maintain 24/7 coverage at the CAP to ensure only restricted persons as per the direction of the Silver Commander are allowed into the area.

The Division Liaison Team (DLT) will reach out to all stakeholders to keep communications between the RCMP and all parties open. DLT will be available at the CAP to assist the CIRG-QRT and to liaise with any Indigenous leadership, hereditary and/or elected Chiefs, wishing to gain access through the CAP. DLT will also be available to assist with tasks at the Silver Commander's discretion.

An Exclusion Zone will be established by the Silver Commander once it is determined that no other option but enforcement is to take place. The time period and area for this Exclusion Zone will be determined at the discretion of the Silver Commander. Once the Exclusion Zone is established, no persons other than those approved by the Silver Commander, will be allowed to enter.

Event (Phase 2)

The enforcement operation with tentative dates set for 2020-02-03 will consist of the following units: CIRG-QRT, Tactical Ops (Tac, ERT, URT and EDU), Helo Ops (Air Services helicopter), DLT, FIS, IT Drone, Investigative Team (ND R/GIS) and any other personnel as deemed necessary by the Silver Commander.

On 2020-01-30, Silver Commander and Bronze/Sub-Bronze Commanders will start to arrive in the Smithers/Houston area to familiarize themselves with the area and environment.

By 2020-02-01, all remaining persons engaged in the operation will arrive within the Smithers/ Houston area.

On 2020-02-01, at 1600 hours, all persons engaged in this operation will partake in cultural awareness briefing at the Houston Fire Hall.

On 2020-02-02, at 0800 hours, Silver and functional Bronze Commanders will attend a briefing to go over the operational plans and obtain any updates. This meeting will take place at the Houston fire hall. While this is taking place, all remaining persons engaged in this operation will conduct rehearsals as directed by their respective Bronze/Sub-Bronze Commanders.

At 1100 hours, all persons engaged in this operation will meet at the Houston fire hall for an operational briefing.

On 2020-02-03, the enforcement of the Supreme Court Injunction will commence, unless otherwise directed by Gold and Silver Commanders.

Staging Area

CIRG-QRT will stage at CISO prior to the operation at the CIRG-QRT DL discretion. Staging area and Muster Point for all other units will be determined prior to the Operation.

Forward operating areas will be determined based on environment conditions and

Other than the CIRG-QRT initial enforcement and maintaining established check points, any further enforcement will partake during daylight hours between 0830 and 1630 hours.

CIRG-QRT

On 2020-02-03 at 0500 hours, CIRG-QRT equipped with Body Worn Cameras will attend to the first blockade, established at 39.5 km mark of Morice West FSR, and the QRT TL will vocalize the Injunction Arrest Announcement of Civil Contempt of Court (Appendix "B") providing the blockaders an opportunity to depart the area by departing the Exclusion Zone past the CAP. The blockader(s) will be provided with a copy of the Supreme Court Injunction during the announcement. CIRG-QRT will utilize the 5-step measured approach, if tactically reasonable, following the Standing Operating Procedures (SOP) (Appendix "C")

Tactical Ops (with support of CIRG-QRT, Helo Ops, FIS and Investigative Team)

Tactical Ops, consisting of 48 Tac members with support of 9 ERT, 5 URT, 1 PDS, and 3 EDU, will attend to Morice West FSR as CIRG-QRT commence their operations at 39.5 km mark of Morice West FSR and will be able to assist if required at the 39.5 km location. Tactical Ops will be familiar with and follow the CIP Ops Plan (Appendix "D").

Helo Ops will provide operational coordination posture monitoring for any indications of protest reinforcements or threats from the air with Silver Commander on board.

None of the RCMP members will be dismantling any of blockades with the exception to make the area safe for the clearing work to be performed. It is up to the CGL to dismantle any obstructions. EDU will be utilized to ensure that no explosives are present in/near any obstructions.

Once the blockade at 39.5 km is cleared, the Bronze Commander and Tactical Ops will proceed Westbound on Morice West FSR allowing the CGL to remove any obstacles along the route with Tactical Ops providing support to ensure public and police safety. CIP Ops Plan and SOP will continue to be followed.

Two FIS members will be videotaping any interactions between police and any contemnor(s) of the Supreme Court Injunction. They will also provide assistance as directed by the GSB structure or Investigative Team in evidence gathering, obtaining

video and/or photographs of any scenes. The FIS member will try to obtain videos of any arrests or direction given by the police and the responses received. Tactical Ops will be utilized to arrest any contemnor(s) during the operation while the road is being cleared, utilizing the 5-step approach, if tactically reasonable. 4 CIRG-QRT members will be available to transport any contemnor(s) to the Houston Detachment for processing as per the SOP. Tactical Ops arrest teams will be wearing Body Worn Cameras to video any interactions with any breaches of the Supreme Court Injunction or any other offences, under Criminal Code of Canada or other legislated acts and regulations.

Upon arrival near the bridge at Lamphrey Creek near the 44 km mark of Morice West FSR, if the bridge and roadway is blocked with blockader(s), Bronze Commander will vocalize the Injunction Arrest Announcement of Civil Contempt of Court. The blockader(s) will be provided with a copy of the Supreme Court Injunction during the announcement. Tactical Ops will be utilized to make any arrests following the 5-step measured approach, if tactically reasonable, following the SOP.

If the bridge is blocked with barricade(s) and breaching poses a challenge, at the direction of Silver Commander, two sections of Tactical Ops will be inserted West of the blockade utilizing two chartered helicopters while the rest of the Tactical Ops approach the bridge from the east.

Tactical Ops will clear the bridge of any blockader(s) at the bridge and/or the camp set up the junction near 44 km mark. CIRG-QRT will be responsible for any transport of the arrestees(s) as per the SOP.

Once the blockade(s) at 44 km are cleared, the Bronze Commander and Tactical Ops will proceed Westbound on Morice West FSR allowing the CGL to remove any additional obstacles along the route with Tactical Ops providing support to ensure public and police safety. CIP Ops Plan and SOP will continue to be followed.

Upon arrival near the bridge at Morice River near the 66 km mark of Morice West FSR, if the bridge is blocked with barricade(s), at the direction of Silver Commander, two sections of Tactical Ops will be inserted West of the blockade utilizing two chartered helicopters while the rest of the Tactical Ops approach the bridge from the east. At least one section of the Tactical Ops approaching the bridge will be trained in obstacle removal. CIP Ops plan will be followed. Loud speakers will be utilized to announce Injunction Arrest Announcement of Civil Contempt of Court. If there are any blockader(s) at the bridge, they will be provided with a copy of the Supreme Court Injunction during the announcement. Tactical Ops will be utilized to make any arrests following the 5-step measured approach, if tactically reasonable, following the SOP. CIRG-QRT will be responsible for any transport of the arrestees(s) as per the SOP.

URT will provide assistance as required when the operation involves police being near swift water. During these times they will be ready to respond as rescue swimmers should anyone fall in the water.

Any members working in an environment where swift flowing water may be present during their enforcement action, PFDs will be part of their personal protective gear.

Helo Ops

Air Services helicopter will be utilized throughout the operation to provide Silver Commander with an aerial oversight and to provide early warning of any reinforcements by blockader(s) or of any obstacles/hazards that police may encounter during the operation.

At the direction of Silver Commander, two chartered helicopters will be utilized, if required, to transport section(s) of the Tactical Ops to insert them behind any blockade(s) that will provide challenges to be breached from the one side. S/Sgt. Duncan Dixon will be TL for the Insertion team. If feasible one FIS member will attend with the insertion team to video any interactions.

DLT

DLT members will assist the Bronze Commander during any interactions with any blockader(s). If feasible, DLT will provide the blockader(s) with an option to depart the area prior to an enforcement action taking place at the location.

FIS

FIS will be reporting to the Investigating Team and Bronze Commander. Two FIS members will be videotaping any interactions between police and any contemnor(s) of the Supreme Court Injunction. They will also provide assistance as directed by the GSB structure or Investigative Team in evidence gathering, obtaining video and/or photographs of any scenes. The FIS member will try to obtain videos of any arrests or direction given by the police and the response received throughout the operation.

Should Tactical Operations utilize helicopters to insert Tactical Ops members behind the barricades, one FIS member will attend, if feasible, with the team to video tape the interactions from the insertion team perspective.

IT Drone

A drone will be utilized during any of the blockades to look for any hazards and to provide aerial video evidence gathering. Any operations of the drone will be communicated to the Helo Ops for their awareness.

Investigating Team – ND/RGIS

The Investigating Team will be responsible for evidence gathering and preparing documents for court proceedings for the breach of the Supreme Court Injunction and

any other contraventions under the Criminal Code of Canada or other legislated acts and regulations that may apply. At least one member will monitor any police action and will note any criminal activities of the contemnors. The Investigating Team will follow procedures of the SOP.

Post-Event (Phase 3)

The RCMP will continue to maintain a presence in the area utilizing CIRG-QRT, and engage whenever situational factors dictate the necessity. The RCMP's goal is to ensure the safety of the all protestors, members of the public and industry workers in the area.

ADMINISTRATION

Any potential investigational element that arises during the role out of this operational plan will be managed through North District R/GIS. Direction for the processing of contemnors held in custody is attached in the SOP

COMMAND, CONTROL & COMMUNICATIONS

Gold Command has been established at "E" Division HQ at Surrey Green Timbers Headquarters. Silver Command will be established at Houston Detachment. ND District Bronze Commander and Jurisdictional Sub-Bronze Commander appointed for the essential functions required for the event will be established from Houston Detachment and forward to the front of the injunction area. All planning will follow the National Decision Model.

Communications

Communications will be monitored and dispatched through Prince George OCC. Houston GD digital channels will be utilized during the operation. Members assigned to this operation will familiarize themselves with the Radio Operations Guide (Appendix "E").

Primary: RCMP Radio: Channel MORICE (Digital Interior "K4") up to 66 km
 Channel UNISTOTN (Digital Interior "Y1") 66 km on

Secondary: RCMP Satellite Phones

Tertiary: Runner/Written Message

NOTE: Cellular coverage is non existent in the area. Cellular coverage will work from Houston to approximately 10 km Mark on Morice River FSR.

Gold Commander

Chief Superintendent Dave ATTFIELD has been identified as Gold Commander.

Silver Commander

Supt. John BREWER is the Silver Commander for this operation.

Bronze Commander

Insp. Robert PIKOLA has been designated as the Bronze Commander for this operation.

Contacts

Gold Commander	C/Supt. Dave Attfield	s.37
Silver Commander	Supt. John Brewer	
Bronze Commander - ND	Insp. Robert Pikola	
CIRG-QRT TL	S/Sgt. Jason Charney	
TAC Ops TL	Sgt. James Paulsen	
TAC Insertion TL	S/Sgt. Duncan Dixon	
Heli Ops TL	Sgt. Mark Lundie	
DLT TL	Cst. Edward (JR) Gohn	
Investigating TL	S/Sgt. Sascha Baldinger	
Houston Det Commander	Sgt. Mark Smaill	
Smithers Det Commander	S/Sgt. Terry Gillespie	

SIGNATURE PAGE:

Prepared by:

X

Insp. Robert Pikola
Bronze Commander

Date:

Reviewed by:

X

Supt. John W. Brewer
Silver Commander

Date:

Gold Policing Strategy



Community-Industry Response Group

File: ED2017-2755 (TMEP) & ED2018-11730 (CGL)

Protected 'A'

Chief Superintendent Dave ATTFIELD - Gold Commander, 2018-12-01

Overview:

(a) Trans-Mountain Pipeline Corp. is awaiting regulatory approval to continue Trans-Mountain Expansion Project (TMEP) construction of 980km of new oil pipeline primarily (89%) along an existing pipeline route formerly owned by Kinder-Morgan Canada. New construction will include 12 new pump stations, the expansion of existing tank farms, and three new berths at the Westridge Marine Terminal in Burnaby. The construction may employ up to 15,000 workers at peak construction and take approximately three years to complete. If approvals are given, significant work will commence as early as Spring, 2019 with major activity happening by the Fall. The pipeline activity will directly impact the following detachment areas:

- *North District* - Valemount
- *Southeast District* - Clearwater
- Barriere
- Chase (related protest activity)
- Kamloops and Tk'emlups Rural
- Merritt
- *Lower Main Land District* - Upper Fraser Valley Regional Detachment (Hope and Chilliwack)
- Abbotsford Police Department
- Langley
- Surrey
- Coquitlam
- Burnaby
- North Vancouver (marine construction activity at the waterfront and on the water and protest –related activity at Cates Park)
- Vancouver Police Department (related protest activity)
- *Island District* - Victoria Police Department (related protest activity)

(b) The Coastal Gaslink (CGL) LNG pipeline has received approvals and is about to begin construction of a 620km natural gas pipeline from Dawson Creel to Kitimat. The pipeline will be built by Coastal Gaslink Inc., a subsidiary of Trans-Canada Corporation. The LNG liquefaction and export terminal at Kitimat will be constructed by LNG Canada Corporation. Together, this project will be the largest in B.C. history and at peak

construction may employ up to 10,000 workers. The construction will occur over four years (2019-2023). The pipeline activity will directly impact the following detachment areas:

- *Dawson Creek*
- *Chetwynd*
- *Mackenzie*
- *Prince George*
- *Vanderhoof*
- *Fraser Lake*
- *Burns Lake*
- *Houston*
- *Smithers*
- *Kitimat*

There are many groups who are opposed to these projects. This includes both environmental and first nations groups. Protest-related activities are expected to escalate as construction activity occurs. The locations most affected by direct action protests will likely be Victoria, Vancouver, Burnaby and Kamloops (TMEP); and Smithers, Houston, Prince George, Victoria and Vancouver (CGL).

Overall Aim: The Royal Canadian Mounted Police – as the Provincial Police of British Columbia and the Police of Jurisdiction for all but one jurisdiction along the routes of the TMEP and CGL pipelines will deliver its core policing responsibilities in the course of this project in a manner that reflects its Mission, Vision, Values. Its common-law and statutory policing responsibilities are to:

- Preserve the peace, uphold and enforce the law;
- Protect life, and property; and prevent crime.

Strategic Objectives:

The Royal Canadian Mounted Police (RCMP) will work in partnership with all the affected police jurisdictions, other government agencies and non-governmental groups to meet the following objectives in relation to protest-related activities:

1. Protect lives and reduce potential for injuries to participants and others engaged in protest-related activities, the general public, police officers and other first responders; and minimize opportunities for persons to commit criminal acts against persons and property.

Rationale: This is a core police responsibility that is in keeping with the Law and it ensures that we maintain public confidence. It is also our responsibility to ensure the effective administration of justice.

2. Prevent crime and expeditiously investigate criminal activity that impedes the ability of any person to securely and safely go about their lawful business.

Rationale: This is a core policing responsibility and we aim to meet this objective through a sound investigative and evidence gathering process, proportionate to the nature and circumstances of the criminal activity. Arrests will be made using our discretion when safe to do so and as authorized by law.

3. Work together with the RCMP Districts and Detachments, other police agencies, the E-Division Critical Incident Program, West Coast Marine Services, Indigenous Policing Services, and other government agencies to ensure a coordinated response to keep the peace and address any criminal threat to the public, and employees associated to the project.

Rationale: This is a core policing responsibility. Our communities expect a coordinated and effective response to threats which may be planned or not immediately realized.

4. Maintain public order and ensure the ability of the public to express their views through lawful and peaceful assembly.

Rationale: This is a core policing responsibility reflecting our duty to minimise disruption from illegal activity in our communities. All members of the public have a right to a safe environment and lawful enjoyment of public property.

5. Restore order and the public peace expeditiously but with restraint if the situation deteriorates to disorder.

Rationale: This is a core policing responsibility reflecting our duty to preserve the peace by using appropriate means and, if necessary, force that is justified and reasonable under the law. The restoration of order reassures our communities that we have the capacity to address their concern for safety.

6. Provide an environment that facilitates lawful and peaceful protest.

Rationale: Freedom of expression and freedom of peaceful assembly is enshrined in the Canadian Charter of Rights and Freedoms. The RCMP will uphold these freedoms by employing tactics that ensure these rights and freedoms are subject only to reasonable limits as prescribed by law.

Policing Style:

The RCMP will provide an impartial, respectful and fair policing style that focuses first on communication and collaboration in a manner that reflects our commitment to our communities. Commitments of particular importance to this response include:

- Unbiased and respectful treatment of all people
- Mutual problem solving
- Cultural sensitivity
- Enhancement of public safety
- Open and honest communication

This requires a **measured approach**: the deliberate employment of proactive engagement, communication, mitigation and facilitation measures by police to maintain the peace, or to facilitate resolution of public disorder and restoration of the peace. In doing so, police preserve all options and employ those tactical responses deemed necessary to address the situation while seeking to respect the lawful exercise of personal rights and freedoms.

All on-duty police officers will ensure they are professional in their appearance through compliance with grooming standards and will wear attire appropriate to their duties as directed through their respective chain of command:

- those attending to or responding to maintain public order will wear Service Order No. 1, or standard working uniform consistent with their jurisdiction, with all use of force options, visible name tags, and those trained will carry Conducted Energy Weapons; they will also have available their high-visibility vests to enhance officer presence and public reassurance
- Division Liaison Team will dress in the identifiable shirts and jackets created for the Division Liaison Team; they will carry their full range of use of force options discreetly, but will be identifiable as police officers.
- those in plainclothes functions will dress in business casual; they will carry their full range of use of force options discreetly, but have the capability of being identifiable as police officers

On-duty police officers assigned to protest-related activities will take a measured approach to policing public order issues that seeks to balance the right to lawful protest with the need to: (1)

prevent or interdict threats or violence directed toward employees, event participants and the general public; and (2) threats toward property, particularly where these pose a serious risk to public safety and the environment. Protest-related activities that may pose serious risk could include:

- On-water protests that, by their nature, pose a risk to participants who are afloat, often in small vessels and near shipping and active marine infrastructure; or that may pose a hazard to the safe navigation of larger vessels, particularly those carrying hazardous materials
- Protests that access locations where there is ongoing and active construction activity that has not been safely stopped and secured; where there are hazards relating to stored hydrocarbons or facilities that control the safe transmission of these materials that have not been locked out and made safe; or, in either case, that prevent access and egress of emergency services.
- Protests that threaten major and sustained disruption to transportation networks or otherwise to the lawful use and enjoyment of property.
- Specific threats involving criminal activity that may result in serious injury or significant damage to property, particularly critical infrastructure.

Outcomes:

Preferred: No criminal acts, no injuries to any person, no damage to property. Members of the public can enjoy lawful use of public and private property, employees and contractors of CGL, TMC and LNG Canada are able to go about their business unmolested, and demonstrators can publicly, peacefully and lawfully express the views. This will occur through the effective and efficient use of police resources.

Acceptable: Lawful protests occur with some disturbance of the peace and disruption of normal activity including limited disruption of traffic (including marine traffic) and construction operations. Any injuries will be due only to personal health issues or accidents. The overall safety and security of all parties involved in protest-related activities would be preserved.

Unacceptable: Any violence against the public, police, event participants, or employees and contractors. Significant damage to property, particularly that which poses serious risk to the public or the environment.

Command Structure:

The RCMP command structure will require one Gold Commander working from RCMP HQ in charge of the Provincial Police support to RCMP Detachments. The Gold Commander will provide a dedicated strategic overview of policing preparations relative to protest-related activities. This is intended to enhance, not replace, existing structures. The Gold Commander will also be prepared to initiate the provincial response to public order contingencies occurring during protest-related activities with the concurrence of the CROPs-Core Officer. This will include:

A Silver Commander will also be located at RCMP EHQ and will prepare and be in charge of executing the overall Operational Plan for the CGL and TMEP. The Silver Commander will be supported by Bronze Commanders from North, Southeast, Island and Lower Mainland Districts. Each Bronze Commander (Geographic) will appoint Sub-Bronze Commanders to represent each of the detachments along the route or otherwise expected to experience protest-related activities as listed above. The Silver Commander will ensure that Bronze (multiple detachments within a District) and Sub-Bronze (single Detachment) operational plans align with the Gold Strategy and the Silver Operational Plan. In addition, Bronze Commanders will be appointed to the following functional positions: Operations (encompasses CIP, Investigative, Marine, IM/IT); Bronze DEOC; and Bronze Intelligence, and Bronze Operational Support. This structure will be scalable and subject to change based on protest-related activity.

In consultation with Gold Command, the Silver Commander will receive and review all approved Bronze and Sub-Bronze operational plans and will authorize:

- Activation of the Division Emergency Response Centre (DEOC)
- Larger scale deployments of resources from outside the police agency or jurisdiction to address major events
- Planned (as opposed to exigent) deployments of the Division Liaison Team, Tactical Team, West Coast Marine and other provincial support units to ensure coordination, particularly where there may be multiple events or locations.
- Ensure a coordinated and timely notification and response to protest-related activities that pose significant risk as described above.
- Activation of the Division Liaison Team via Silver Command to build constructive relationships and dialogue with protestor and protest groups to prevent conflict.
- Ensuring that provincial resources that may be required to support one or more detachments are engaged and prepared. These include:

- the Critical Incident Program including Tactical Troop and ERT,
- Indigenous Policing Services.
- The Division Liaison Team (DLT) to work well in advance to build constructive relationships and dialogue with protestor and protest groups to prevent conflict and to resolve conflict if it does occur.
- West Coast Marine Services to prepare for, lead and coordinate a response to on-water and waterfront protest related activities in partnership with detachment and agency police marine units, Port Authorities, and the Canadian Coast Guard.

The Silver Commander will also act as the Officer in Charge of the Community Industry Response Group (C-IRG). On day-to-day matters, the C-IRG will provide direct support to the Bronze and Sub-Bronze (detachment) levels. This includes:

- Ensuring notification and intelligence is provided to detachments and other police agencies on construction activities and protest-related activities including support from the RTIC and APS analysts.
- Facilitate the provision of legal advice
- Provide information on best practices; facilitate training, education and awareness regarding police response; and provide templates to ensure a common look and feel for police operational planning across jurisdictions.
- Undertake a file coordination function to ensure that all records required for potential disclosure are properly captured on the division master file.
- Provide a forum for all police agencies to share information and coordinate operational planning across jurisdictions.

Bronze and Sub-Bronze Commanders will:

- Oversee and approve operational plans on behalf of the detachment and / or district.
- Forward these plans for approval to the Silver Commander who, in consultation with Gold Command, will ensure alignment with the Silver overall operational plan and the Gold Strategy.

- Ensure that records of business value and/or that may be required for disclosure are properly captured on the detachment or district operational file and also copied to the Division file via the C-IRG e-mail proxy.
- Ensure that briefing notes are prepared and forwarded to both District and Division e-mail proxies.
- Execute the approved operational plan.

Command Protocols:

Strategic oversight of the overall policing plan rests with the Gold Commander. The Gold Commander will:

- Provide strategic oversight from HQ of the Plan.
- Adjust strategy and plans as situations evolve.
- Review and approve the Silver Plan which will include mutual aid support.
- Liaise with the Silver Commander throughout the duration of the event.
- Depending on the gravity of the situation, request mutual aid support other police jurisdictions not affected by the event.
- Keep the Division Executive briefed on strategic issues and concerns.
- Ensure resiliency of the Command Team.

Overall operational command and control rests with Silver Commander who will:

- Provide operational oversight of police response through the Bronze Commanders.
- Prepare the overall Operational Plan for protest-related activities during the course of the TMEP and ensure effective execution.
- Maintain close contact with Bronze Commanders to ensure appropriate coordination of mutual support and execution of the tactical plan.
- Liaise with Bronze Commanders and ensure resiliency of Bronze Command Teams.

Tactical Command and control rests with the assigned Bronze Commanders for each area of responsibility. Bronze Commanders will:

- Execute their Tactical Plans at their areas of responsibility.
- Maintain close contact with Silver Command, other Bronze Commanders and their Sub-Bronze Commanders to ensure coordination of resources and mutual support as per their Tactical Plans.
- Liaise with the Silver Commander to ensure consistency in approach, direction and execution of their operational plans.

External Communication Protocols for Industry and other Stakeholders:

All command levels will ensure that all communication with Tran-Mountain Corporation, Coastal Gaslink Inc., and LNG Canada, their contractors and other stakeholders demonstrates and reflects an impartial police response. In particular this will entail:

- The RCMP will not engage in any discussions with industry or its contractors in regard to supplemental funding for police operations. These should occur between local and provincial government contract partners who in turn may request from the RCMP information on costs.
- Communications with industry to share information on construction activity or security and safety concerns is appropriate to ensuring operational awareness and planning in support of public safety. Similar communications with other stakeholders is also appropriate for this purpose.
- The RCMP will not disclose information in its holdings to industry or stakeholders except where necessary to ensure public safety and security.
- Formal communications with industry and other stakeholder groups should be captured on the operational files to ensure transparency and proper disclosure subject to relevant privacy law.

Tactical Parameters:

I have considered the following tactical parameters for protest-related activities where (1) events runs normally; (2) where tension is increased; or (3) if disorder or serious disorder occurs. All tactical parameters will be applied with a measured approach taking into account the operational tempo on the ground.

- The Gold Strategy and Silver Operational Plan are intended to align police operations across the Province in response to protest-related activities. This will enhance and support existing command structures.
- Media Relations Officer – Media relations will be primarily the responsibility of “E” Division Media Relations. “E” Division Media Relations will be available to provide advice and media lines should the need arise.
- Mutual Aid and increased resources to Sub-Bronze (detachment) levels will be coordinated through the normal chain of command to obtain assistance from adjoining police jurisdictions, via the Regional Duty Officer (LMD) or District Command. If more significant assistance is required, the Silver Commander will consult with the Gold Commander for Division-wide support based on changes in the threat level and the situation on the ground, supported by intelligence.
- Use of force to address threats to public and police safety – Police officers will exercise authority to act in keeping with the provisions of Section 25 of the Criminal Code, and as permitted under common law (Regina v. WATERFIELD, 1963 – English Court of Appeal, and FIGUEIRAS v. Toronto Police Services Board, 2015 ONCA 208 – Ontario Court of Appeal).
- Enhanced support, including the Division Liaison Team and the deployment of specialized resources for public order crowd management tactics, will require authorization from the Silver Commander in consultation with Gold.
- Live intelligence monitoring – The RTIC BC will be engaged in ongoing intelligence gathering to ensure the best available information is used for planning and decision making.

Gold Strategy prepared on 2018-12-01

(D.B ATTFIELD) C/Sup’t.

“E” Division

Gold Commander, Community-Industry Response Group.

SILVER PLAN



Operational Plan

**Community-Industry Response Group (C-IRG)
LNG Canada and Coastal GasLink Pipeline**

Superintendent John BREWER – Silver Commander

2020-01-27

Protected 'A'

This is the Silver Commander's Operational Plan for the "E" Division Community-Industry Response Group (C-IRG). As designated by CO "E" Division this is designated as the division wide response to policing actions involving public order events relating to resource development projects . It should be read in conjunction with Gold Commander's Policing Strategy for this project, which is attached at Annex 'A' to this plan.

Gold Commander's Overall Aim: See Appendix "A"

The Royal Canadian Mounted Police – as the Provincial Police of British Columbia and the Police of Jurisdiction for all but one jurisdiction along the routes of the TMX and CGL pipelines will deliver its core policing responsibilities in the course of this project in a manner that reflects its Mission, Vision, Values. Its common-law and statutory policing responsibilities are to:

- Preserve the peace, uphold and enforce the law;
- Protect life, and property; and prevent crime.

This plan is not meant to override existing policing arrangements and organizations, but to supplement them.

ORIENTATION

Several high profile resource based projects are ongoing or scheduled within the province of British Columbia. These include, but are not limited to large scale multi-year Oil and Liquid Natural Gas (LNG) pipelines, pumping stations and terminals. While LNG Canada is the focus of this plan, the impacts of other projects on police operations human resources and logistics may impact the planning process.

Coastal GasLink LNG (CGL) and LNG Canada Export Terminal:
Project to build 620 km of natural gas pipeline from Dawson Creek to a new liquefaction facility at Kitimat; the LNG Canada Export Terminal. The construction phase will take four years to complete and bring over 2,500 jobs throughout the ND. The pipeline is being constructed by Coastal Gaslink, a subsidiary of Trans-Canada Pipelines. The associated terminal is being constructed by LNG Canada. This is a large project in itself and may employ 7,500 workers or more at the peak of construction.

The LNG Canada pipeline activity will directly and indirectly impact the following detachment areas:

North District:

- *Dawson Creek*
- *Chetwynd*
- *Mackenzie*
- *Prince George*
- *Vanderhoof*
- *Fraser Lake*
- *Burns Lake*
- *Houston*
- *Smithers*
- *Kitimat*

South East District:

- All RCMP Detachments for C-IRG support of HR requirements

Lower Mainland District:

- All RCMP Detachments for C-IRG support of HR requirements

Island District:

- *Victoria Police Department (related protest activity)*
- All RCMP Detachments for C-IRG support of HR requirements

“E” Division:

In response to the LNG Canada pipeline project “E” Division RCMP has created the Community-Industry Response Group (C-IRG). This is a divisional Gold-Silver-Bronze command structure to ensure a coordinated response to activities involving industry-based public order events. While actual construction of the pipeline, associated infrastructure, tanks and pumping facilities is restricted to relatively narrow corridors, the impacts of on and off-site protests against the project may occur throughout the Province.

There are many groups who are opposed to these projects. These include environmental non-governmental organizations (Green Peace, Stand.Earth etc...), First Nations governments (elected and hereditary), Public Service Unions, local civic groups and local governments. Other groups, such as Trade Unions, construction companies, first nation governments, local governments and civic groups have voiced support for the these same projects.

Protest-related activities are expected to escalate as construction activity occurs in and around specific sites. The locations most likely affected by direct action protests at construction sites will likely be in or close to larger urban centers in North, Lower Mainland and South East Districts Specifically Prince George, Kitimat, Vancouver, Victoria. However; several other jurisdictions in North District and Island District, due to ongoing environmental protests and other localized anti- pipeline factions, may be subject to protest in and around their jurisdictions.

Lower Mainland District (LMD):

Several FN communities and environmental organizations within LMD, Vancouver Police Service and Abbotsford Police Service jurisdictions have publicly voiced opposition to and support for the anti-LNG groups in ND. To ensure a consistent approach to protests a LMD RCMP Bronze level Command has been established to ensure good cooperation and communication between detachments and with the other law enforcement jurisdictions.

There will be an impact on CORE policing in these jurisdictions through direct policing duties and supplementing other jurisdictions during large scale protests and support for ND C-IRG operations.

South East District (SED):

Several FN communities and environmental organizations within SED have publicly voiced opposition of and support for the anti-LNG groups in ND. There will be an impact on CORE policing in the SED through direct policing duties and supplementing other jurisdictions during large scale protests and support for ND C-IRG operations. Geographic Bronze Command has been established through SED HQ in Kelowna to lead and coordinate any response to LNG Canada related protests and support operations for ND C-IRG operations.

North District (ND):

The jurisdictions of Dawson Creek, Chetwynd, Mackenzie, Prince George, Vanderhoof, Fraser Lake, Burns Lake, Houston, Terrace and Kitimat will be directly impacted by Coastal GasLink LNG pipeline and LNG Canada Export Terminal. However; given the history of environmental and First Nation (FN) protests against Liquefied Natural Gas (LNG), BC Hydro Site "C" and other pipeline projects, there remains active opposition to all pipeline projects in the ND. There will be an impact on already stretched CORE policing in the ND given the associated surge in population, transportation and other direct and indirect activities related to construction.

Geographic Bronze Command has been established through ND HQ in Prince George to lead and coordinate any response to ND C-IRG operations.

Island District (ID):

There are no known LNG development within the jurisdiction of ID at this time. However; the BC Legislature Government offices, and BC Ferries at Sydney have been focal points of protests groups opposed to the pipelines in the past. Several ID FN communities and organizations have publicly opposed pipeline projects and have led anti-pipeline protests recently in other jurisdictions. To ensure a consistent approach to any public order events, the Bronze level Command for ID will need to ensure good cooperation and communication with the other law enforcement jurisdictions.

There may be an impact on CORE policing in ID through direct policing duties or supplementing other jurisdictions during the LNG Canada and construction.

Geographic Bronze Command has been established through ID HQ in Victoria to lead and coordinate any ID response to ND C-IRG operations.

Federal Policing (Fed) and Investigative, Serious and Organized Crime (ISOC):

The LNG pipeline has been designated as national critical infrastructure. As such INSET is monitoring protest actions related to these projects. Fed and ISOC may be required to support C-IRG response with HR and logistical support from time to time. This will be in accordance within the PPSA, MPSA and other federal agreements.

A. SITUATION

CGL and LNG Canada Timeline of Events:

2009 to 2010: The Unist'ot'en movement was founded in 2009 by Freda Huson, Mel Bazil and Warner Naziel. They assumed control of a cabin in Dark House Territory in 2010 built by the Office of the Wet'suwet'en to support traditional land based activities.

2012 – TransCanada is selected by LNG Canada to design, build, own and operate Coastal GasLink. Environmental & engineering studies commence along with the engagement process along the pipeline route

2014 – Coastal GasLink is awarded a conditional Environmental Assessment Certificate on October 24th, 2014

2014 (July) – Masked protestors attempt to confront TransCanada employees who were being flown in to Dark House territory via helicopter. Confrontation avoided as TransCanada able to depart prior to protestors' arrival.

2015 – Field work continues along with development of plans & strategies to fulfill regulatory conditions.

2015 (June) – TransCanada staff being transported by helicopter confronted by a group of protestors on Chisholm FSR. TransCanada crew unable to depart for two hours as protestors staged a "sit-in" beneath the helicopter's blades. Charges forwarded but not approved.

2016 – Field work continues so that Coastal GasLink can gather further details on the approved route and the South of Houston alternate route.

2017 – Coastal GasLink files an amendment application for the South of Houston Alternate route with the BC Environmental Assessment Office and the Oil and Gas Commission.

2018 (May) – Coastal GasLink given approval for the South of Houston Alternate Route by the Environmental Assessment Office.

2018 (October 02) – Coastal GasLink announces it will proceed with construction on the project following a positive FID announcement by LNG Canada

2018 (November 21) – Coastal GasLink representatives approach the Unist'ot'en Camp at the Morice Service River Bridge asking permission for entry to commence work on their project. Coastal GasLink is denied entry.

2018 (November 27) – Coastal GasLink serves the Unist’ot’en blockade with newly filed Notice of Civil Claim and the Notice of Application for an injunction.

2018 (December) – Madam Justice Church, of the BC Supreme Court issued an interim injunction against the defendants Freda Huson, Warner Naizel, John Doe, Jane Doe and all other persons unknown to the plaintiff occupying obstructing blocking, physically impeding or delaying access, at or in the vicinity of the area in and around the Morice River Bridge or the area accessed by the Morice West Forest Service Road (MWFSR).

2019 (January 07 to 11) – RCMP conduct enforcement of the injunction at Km 44 of MWFSR. 14 persons arrest. On January 11 agreement is made for the blockade at the Morice River Bridge on MWFSR to be removed without incident

2019 (January to December) – RCMP maintain peace and keep MWFSR open for construction and access by the public from the Community, Industry Safety Office (CISO).

2019 (December 31) – Madam Justice Church, of the BC Supreme Court issued an interlocutory injunction against the defendants Freda Huson, Warner Naziel and all other persons unknown to the plaintiff occupying obstructing blocking, physically impeding or delaying access, at or in the vicinity of the area in and around the Morice River Bridge or the area accessed by the Morice West Forest Service Road.

2020 (January 04) – Hereditary Chiefs of the Office of Wet’suwet’en (OW) issue eviction notice to all Coastal GasLink employees and contractors in the territory. Coastal GasLink complies and makes a complaint to RCMP.

2020 (January 04 to February 03) – Land protector protestors fall a number of trees along the MWFSR from 39.5 to past 44 km mark. Interspersed between the fallen trees at least three piles of trees, tires and accelerant and partially felled “widow maker” trees were placed by person(s) unknown. RCMP enter into a Criminal Code investigation under Sec 247. Accelerant piles are deactivated by RCMP and re-established twice by protestors.

2020 (February 03 to 10) – RCMP to conduct injunction enforcement along MWFSR

GENERAL COMMENTS ON LNG Canada and CGL OPPOSITION:

While Police are impartial, it is operationally necessary to have awareness of opposition to the LNG pipeline project. It is understood that the majority of individuals and groups will express their opposition through lawful, peaceful and safe protest.

As noted above, some communities in British Columbia – or in some cases, individuals within those communities – are opposed to any pipeline expansion.

Over the past few years, there have been demonstrations in B.C opposing pipeline projects. There are some individuals who travel around the province to demonstrate against the pipelines; consequently, demonstrations can be populated by persons from across the province, and sometimes by persons from outside the province.

Some groups and individuals have expressed the intent to commit – and in fact have committed – acts to disrupt any activities associated with LNG pipeline related projects.

There are a few individuals who have publicly stated extreme views in their opposition to the pipeline construction. In some cases, their public statements include threats of or incitement to violence.

Within the province there is entrenched opposition to the LNG Canada and CGL pipeline construction. There are groups – such as Coastal Protectors, Climate Convergence Metro Vancouver, 350_Vancouver, Wilderness Committee, Greenpeace, Raincoast Conservation Foundation, Living Oceans, Pipe Up, Water Wealth – which openly oppose the LNG Canada pipeline.

While specific opposition to the CGL pipeline in recent months has been mostly limited to the OW and Unist'ot'en Camp, various groups opposed to all pipelines have also voiced their opposition to CGL and support for the Unist'ot'en Camp.

FIRST NATIONS OPPOSITION TO CGL:

The main opposition to CGL is centered on the Office of the Wet'suwet'en (OW), the hereditary political organisation of Wet'suwet'en Nation, and Unist'ot'en Camp. The camp, now considered a healing facility by the OW consists of several buildings that would be classed as permanent structures. Though Warner William is the Hereditary Chief of the Dark House Territory, Freda Huson is the acknowledged leaders of the camp at present.

Since December 2018 Molly Wickham has also established a protest camp with the support of the Gidumt'en clan. This camp is located near the 44 Km mark of the MWFSR near Lamprey Creek.

The Union of BC Indian Chiefs (UBCIC) fully supports the OW, Unist'ot'en Camp and

Gidumt'en Camp opposition to the pipeline.

Since the initial enforcement on January 07, 2019 members of these groups have advocated for bringing the Standing Rock styled violent measures to the MWFSR area in protesting against the pipeline and other environmental issues to support FN rights and titles. These measures vary from civil disobedience such as protests to disruption of construction, blockading public roadways, threatening workers and damaging property. These same people have also publicly supported the use of violence to meet their objectives.

INDUSTRY SECURITY:

General:

It is understood by industry and the private security firms they have contracted that the response to any criminality will be handled by the POJ. For any industry activities within RCMP jurisdictions the POJ will be the local RCMP Detachment with C-IRG support as and when required. The RCMP will not act, or be seen to act, as a dedicated security contingent for industry during lawful and peaceful demonstrations. The right to peaceful demonstration is enshrined under Sec 2 of the Canadian Charter of Rights. As peace officers it is our duty to ensure all citizens can lawfully exercise their rights. However; if there is criminality imminent or occurring, security will report that to the POJ and the appropriate actions will be taken to ensure protection of property and persons.

If there are demonstrations against pipeline construction it's expected, in the absence of any actionable intelligence or information, they will be generally peaceful. However; given some past events there could be public order issues arising from radical environmental activists and provocateurs who may attempt to escalate an otherwise peaceful protest. The most likely public order issues will come from traffic disruptions associated with protests and from attempted disruption of pipeline construction and/or incursion into work sites or affiliated facilities.

Should a protestor(s) unlawfully enter a construction site they could pose a risk to the crews and to their own safety. Even if that doesn't occur, the mere presence of a demonstration could attract the attention of non-participants, resulting in a need for traffic management and additional police to respond to issues arising. A more onerous public order issue could arise if there are persons, within the demonstration, who choose to engage in violent or destructive behaviour.

LNG Canada and CGL both have a chief of security who manages the contracted security companies for the project, including oversight of work camps and other non-pipeline related construction sites. Industry will use uniformed private security for level one security with an observe and report mandate. LNG Canada and CGL will also have private security companies for level two security services. In addition to the on-site security, the projects also have a head of security who has overall responsibility for ensuring that security for the project is managed in a coordinated effort; this person will act as the primary contact for C-IRG and the PoJ in regard to unlawful activity during the project. The construction contractors have designated chiefs of security to oversee security within their areas of the overall construction project.

Marine Security:

Construction on or near the water at Kitimat is expected to be prolonged. The private physical security infrastructure during the marine construction will include some form of access control and safety zone designation around the construction area. Boats with private security will be used to intercept and warn off any protestors within the secure zone. Protests on the water are by their nature more hazardous to persons and navigation and can result in criminal conduct associated to incursions into the construction zone or attempts to block shipping and/or shipping lanes.

Protest activity on the water will initiate a call to the RCMP PoJ for a policing response as incursion will cause a stop work for safety issues and thus could lead to a breach of any injunction and /or mischief contrary to s.430C.C.

The area on and around the water will also have signage warning off incursion into the construction zone and that it is private property. There will be security personnel on the construction sites as level 2 site private security. Should the sites on the water be boarded, the construction crew and any uniformed security will be sequestered and immediately removed. The level 2 security will remain to observe and record the activities of the occupiers. Level 2 will also engage with the occupiers that they are on private property, they are not welcome and ask them to depart.

In summary, there have been specific threats against the construction and security upgrades at the TMX Westridge Marine Terminal and this is expected to continue if work resumes. It is expected that similar tactics would be used at Kitimat.

“E” Division West Coast Marine Services (WCMS), through the C-IRG Marine Liaison, will take the lead on all marine based events in and around the water in support of the

POJs.

Threat Assessment

There is no National Threat Level specific to LNG Canada and CGL. ITAC has not yet been engaged to determine a Threat Level.

The National threat level for terrorism was raised to MEDIUM as of October 17, 2014. It has not changed since then. s.37

s.37

No on-line intelligence has been found which gives specific information on the nature or numbers of potential threat actors for the construction at LNG Canada and CGL.

Notwithstanding that dearth of specific information, past experience requires police to prepare for the possibility of an unknown number of persons attending with the intention of disrupting construction. The specific actions they will take to effect that intention are unknown. However; it is important that past actions be reviewed as they are a reasonable predictor of future actions for which police must ensure that all contingencies are accounted for to the greatest degree possible. C-IRG will make every effort to work with all law enforcement partners identify these contingencies and account for them in sub-bronze operational planning.

B. MISSION

1. Protect lives and reduce potential for injuries to workers, demonstrators, the general public and police officers; and minimize opportunities for persons to commit criminal acts against persons and property in the area of LNG Canada and CGL construction and operations.
2. Provide an environment that facilitates lawful advocacy, protest and dissent. Actions taken will respect the rights of all persons, and will be compliant with the Canadian Charter of Rights and Freedoms and the Criminal Code
3. Work together with local POJs, other law enforcement agencies and other government agencies to ensure a coordinated response to any criminality directed at any persons or property in and around LNG Canada and CGL.
4. If it is necessary to take enforcement action, and/or assert jurisdiction, conduct any activities in accordance with lawful authorities, RCMP policy, Major Case Management principles and the Incident Management Intervention Model.
5. Conduct any action in such a way that the situation will be returned to a state of normalcy as quickly as possible following an event. Restore order and the public peace expeditiously, but with restraint if the situation deteriorates to disorder using the Measured Approach.

*The **measured approach** is the deliberate employment of proactive engagement, communication, mitigation and facilitation measures by police to maintain the peace, or to facilitate resolution of public disorder and restoration of the peace. In doing so, police preserve all options and employ those tactical responses deemed necessary to address the situation while seeking to respect the lawful exercise of personal rights and freedoms.*

6. Follow the lawful direction of the Gold Commander.

C. EXECUTION

Commander's Intent

The Gold Commander has directed that a scalable plan be developed which can support general policing operations through to the conclusion of the LNG Canada and CGL construction. This will not detract from the provision of core policing to the jurisdictions we police, in keeping with the RCMP Mission, Vision and Values. It's understood that Silver Command should be prepared for scaleable responses to any criminal and/or public order incidents.

Center of Gravity: Previous demonstrations which sought to disrupt public events and construction activities using violence or damage to property were chaotic and confrontational, with no rules of engagement or police awareness of their intent. Small groups of violent persons were able to hijack lawful demonstrations.

Critical Vulnerability: Those wishing to commit criminal acts in order to disrupt lawful public events have difficulty in accomplishing their goals when the environment is calm, organized and respectful. It immediately differentiates them from the majority of persons who wish to lawfully and peacefully exercise their right to demonstrate. It also makes it difficult to justify committing criminal acts, particularly when they encounter police officers with a clear understanding of their lawful authorities.

Exploitation Plan: In order to provide the conditions for lawful protest and execution of the Gold Commander's plan, the RCMP will:

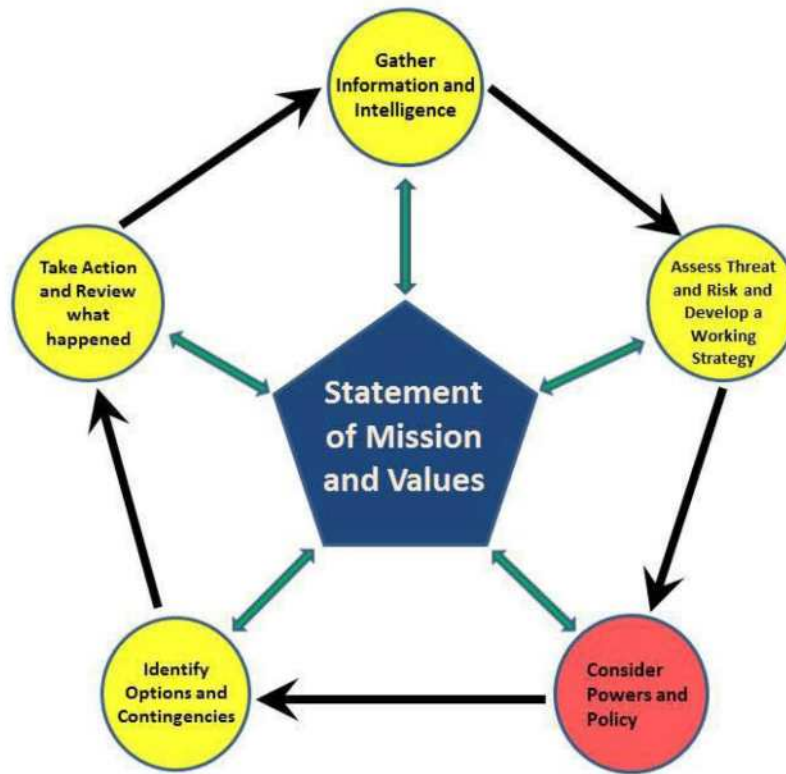
- Engage with contract partners, local communities and emergency services to ensure adequate police services are delivered in jurisdictions subject to protest-related activity.
- Ensure all members deployed for the event are properly equipped and clear on the parameters and police authorities while deployed;
- Ensure adequate media relations messaging to maintain public awareness and confidence in ongoing police actions; and
- Position the appropriate resources to be able to respond quickly to ensure public safety and protection of property from criminal acts.

End state: Any intent of a violent protest will have been discouraged by police planning and preparation. If a violent protest occurs, it will have been interdicted early and full investigative resources will be brought to bear. Public safety, security of

property and public confidence will have been maintained by police planning and preparations.

Silver Command will be established at “E” Division HQ. There will be Geographical Bronze Commanders appointed for each district and Functional Bronze Commands at “E” HQ. Any planning will follow the National Decision Model.

National Decision Model



Concept of Operations

The deployment of resources in the field will be executed in such a way as to create a scalable posture for response to operational needs.

The Gold Commander will be the point of contact for strategic level planning, resources and communications. Their role will be to provide strategic direction and oversight to the Silver Commander.

The Silver Commander will have operational control during the deployment. The Silver Commander will also act as the Officer in Charge of the Community Industry Response Group (C-IRG).

On day-to-day matters, the C-IRG will provide direct support to the Bronze and Sub-Bronze (detachment) levels.

This includes:

- Ensuring notification and intelligence is provided to detachments and other police agencies on construction activities and protest-related activities including support from the RTIC and IPS analysts.
- Facilitate the provision of legal advice
- Provide information on best practices; facilitate training, education and awareness regarding police response; and provide templates to ensure a common look and feel for police operational planning across jurisdictions.
- Undertake a file coordination function to ensure that all records required for potential disclosure are properly captured on the division master file.
- Provide a forum for all police agencies to share information and coordinate operational planning across jurisdictions.

The following Bronze Commands will be available to the Silver Commander:

- Geographic Bronze Commands in LMD, North, South East and Island Districts who will:
 - Ensure all tactical Plans completed in accordance with Gold and Silver Commanders intent
 - Support for HR needs in all C-IRG related support of LNG Canada and CGL protest actions and injunction enforcement activities.
- Bronze and Sub-Bronze POJ's
 - Will ensure all Tactical Plans are completed in accordance with Gold, Silver and Bronze Commanders intent

- Functional Bronze Commands consisting of:
 - Intelligence Bronze:
 - Collect, analyze, grade and disseminate actionable intelligence
 - Bronze DLT:
 - Impartially liaise with First Nations, stakeholders, protestor groups and corporate entities
 - Bronze QRT:
 - Coordinate QRT operations and deployments to the Community Industry Safety Office (CISO) in support fo CGL injunction enforcement in the MWFSR area of operations
 - Bronze Operational Support:
 - Coordinates logistical, adminstrative and financial aspects of C-IRG operations and deployments
 - Bronze CIP:
 - Coordinate CIP, Investigations, and Partner agency liaison during events
 - Bronze IM/IT:
 - Develop and maintain business rules and coordinate information management and technology
 - Bronze Marine:
 - Coordinate and take the lead on all water based operations in support of the PoJ
 - Other Functional Bronze Commands as and when required

Any members deployed outside their normal detachment areas will be under command of their respective Bronze or Sub-Bronze Commander. They will deploy in a measured manner, only as required. Any police response will be delivered in an impartial and measured way.

The Bronze Commanders will direct the Sub-Bronze Commanders for all tactical policing responses, in consultation with or at the direction of the Silver Commander and in alignment with the operational plan.

This includes:

- Plan, coordinate and execute tactical plans in response to any activities and events in their jurisdictions.
- Ensure notification and intelligence is provided to POJs on protest-related activities including support from the RTIC and APS analysts.
- Ensure best practices, proper training, and situational awareness to ensure a proper police response is maintained.
- Undertake a file coordination function to ensure that all records required for potential disclosure are properly captured on the C-IRG master file.
- Ensure all written and verbal communications, direction, documents and RTCCs are consistent with the Gold and Silver Command Plans.
- Participate in forums to share information and coordinate operational planning across jurisdictions.

Planning:

The Gold Commander Will:

- Ensure all plans align with Gold Commanders Strategic Intent and ensure adequate briefing on all plans to Divisional, National and Government stakeholders.

Liaise with Police Services Branch and other government stakeholders at the executive level to ensure coordination of operations alignment with the Provincial Police Services Agreement. **The Silver Commander Will:**

- Oversee, approve and forward Operational and Tactical plans for approval to the Gold Commander.
- Ensure that C-IRG Information Management Business Rules are followed.

- Ensure that divisional Situational Reports are prepared and forwarded to Gold Command

All Bronze and Sub-Bronze Commanders will:

- Develop, oversee and approve tactical plans under their command.
- Forward plans for approval to the Silver Commander to ensure alignment with the Silver Operational Plan and the Gold Strategic Plan.
- Ensure that records of business value and/or that may be required for disclosure are properly captured on the detachment or district operational file and also copied to the Division file via the C-IRG Information Management Business Rules.
- Ensure that briefing notes are prepared and forwarded to Silver Command.
- Execute the approved tactical plan.

Command Structure: See Organizational Chart: Attached Appendix “B”

- All C-IRG level commands will work with the appropriate division, district and detachment commands within their jurisdictions to ensure a cooperative and collegial relationship.
- All C-IRG commands will respect existing chains of command to ensure fulsome bilateral communication during the planning, execution and follow up stages of any operation.

ARREST SCRIPT FOR PROTEST

This script is intended to serve as a guide for best practices and rational for members making an arrest during a protest in accordance with the Measured Approach.

Before any action is taken members must be able to articulate their authorities; list of common authorities as Appendix A. Before police take any actions they need to confirm that an offence has been committed and that a complaint has been made.

When making an arrest in relation to unlawful activity during a protest, when possible a member should approach the discharge of their duties in a scalable manner using the following 5 steps;

Scalable Response:

1. **Inform** the individual their action is unlawful; tell them specifically what law their actions are breaching.
2. **Ask** the individual to cease in the unlawful act, give them the option to discontinue the action and leave.
3. **Caution** the individual if they continue they will be arrested and could face charges.
4. **Confirm** that the individual is aware that they will be arrested and could face charges.
5. **Arrest** the individual in accordance with the appropriate Charter obligations.

Rationale:

Step 1 is taken to inform the individual what they are doing is an illegal action. As surprising as it may seem, some people engaged in illegal activity during a protest may be unaware that what they are doing is in fact unlawful.

Step 2 provides an 'out' for individuals that were either unaware their actions were illegal or who do not want to be arrested and face charges.

Step 3 provides for a final warning.

Step 4 demonstrates that the individual is aware of their jeopardy, they are willing to be arrested and that they understand they could face charges.

Step 5 only after being informed of the arrest for a specific offence can we lawfully lay hands on an individual to remove them. Upon arrest police need to fulfill their obligation under s.10 (a)/(b) and provide the official warning.

Support Infrastructure:

These actions should be taken with proper support resources to document the members due diligence and the responses of the individual(s) engaged in illegal activity. Common support includes;

1. Enough members to ensure those effecting the arrest are safe.
2. Film the scalable response, be sure to capture member's interaction and the response of the individual being dealt with.

3. Appropriate cutting devices for locks and chains. If using anything more than a pair of bolt or wire cutters thought should be given to utilising the Object Removal Team (ORT) via Tactical Troop.
4. Appropriate vehicles for transport.
5. Appropriate processing facility affording access to counsel.

Dress and Deportment:

All on-duty police officers will ensure they are professional in their appearance through compliance with grooming standards and will wear attire appropriate to their duties as directed through their respective chain of command:

- those attending to or responding to maintain public order will wear Service Order No. 1, or standard working uniform consistent with their jurisdiction, with all use of force options, visible name tags, and those trained will carry Conducted Energy Weapons; they will also have available their high-visibility vests to enhance officer presence and public reassurance
- Division Liaison Team will dress in the identifiable shirts and jackets created for the Division Liaison Team; they will carry their full range of use of force options discreetly, but will be identifiable as police officers.
- those in plainclothes functions will dress in business casual; they will carry their full range of use of force options discreetly, but have the capability of being identifiable as police officers

Key C-IRG Briefings

Weekly C-IRG Administrative Briefing: Tuesdays @ 0930

Weekly C-IRG Briefing: Thursdays @ 1300

All briefings are subject to change to meet operational needs

Briefing Invited Attendees:

C-IRG Administrative: Silver Commander;
Silver Staff Officer, Bronze Ops Support,

Bronze QRT, Bronze Intelligence, File Coordinator

C-IRG General: Gold Commander; Gold Staff Officer
Silver Commander; Silver Staff Officer
PoJ and Geographic Bronze Commanders
Functional Bronze Commanders
Media / Strategic Communications Director
Invited Sub-Bronze Commanders

The Silver Commander (or their designate) will chair C-IRG Command and C-IRG General Briefings. They will provide Gold Command with a weekly BN, or as and when required. They will coordinate the dissemination of tasks to and through the Bronze Commanders

Operations:

The Gold Commander will have strategic oversight of planning, operations and communications. The Gold Commander will brief “E” Division Senior Management on the status, issues and concerns of the operation through verbal and BN updates. They will maintain communications with the Silver Commander throughout the duration of the operation.

The Silver Commander will **maintain** operational oversight and command of all C-IRG planning, deployments and execution of Tactical Plans. They will ensure coordination of additional resources outside of those attached to Bronze Commanders. They will coordinate the dissemination of intelligence and information over and above any flow of intelligence through Bronze Intelligence.

The Bronze Commander will coordinate with Silver and the PoJ to develop and execute the approved Tactical Plan. They will coordinate administration, staffing and logistics within their command.

The Strategic Communications team will be available to the Gold and Silver Commanders upon request.

C-IRG Operational Period

The C-IRG Operational Period is planned throughout the construction phases of LNG Canada and CGL construction or until the CO “E” Division declares the C-IRG

operations ended.

The Silver Commander and all Bronze Commanders will conduct an ongoing assessment of the situation in their respective Areas of Responsibility throughout the operational period. The operational posture of all levels of command will be determined through an ongoing assessment of the situation in conjunction with the Silver Commander, based on available intelligence and the intent of the Gold Commander. This may include deployment of extra resources in a surge capacity to meet unexpected requirements during the operation.

All movement and staging to and from home units will be administered and controlled through Silver Command via Geographic Bronze Command.

Contingency Operations

Crowd Management/Crowd Control:

If a large number of demonstrators are outside the venue, the DLT's will monitor the group to determine their intent. They can approach the apparent leader and offer assistance in the form of traffic control, or establishing a designated protest area. There will be continuous communication between the members on scene and the Silver Commander, in order for him to determine the appropriate course of action.

If any of the demonstrators enter the area under construction either via land or water, the members on scene will liaise with the private security contractor, to determine their intentions. It's likely the demonstrators will be allowed to express their views and engage in on other non-violent demonstrations of opposition, however if there is an immediate safety risk that cannot be mitigated or a sustained occupation of the construction zone occurs, Security will make a complaint of mischief which will initiate a law enforcement response.

If the demonstrators become violent or destructive, the private security is aware of S.35C.C. they will record all behaviours and will provide police with recorded evidence for the criminal investigation.

If there is any violence or damage, Silver Command will consult and coordinate with the appropriate Bronze Command to determine the next steps in conducting a criminal investigation and ensure an appropriate response within the Gold Commanders intent.

It's understood that this plan will be both scalable and adaptable in response to the specific dynamics of the situation.

D. ADMINISTRATION

Silver Command Resources

The following persons will be available to the Silver Commander:

- Geographic Bronze Commanders and Sub-Bronze Commands
- Functional Bronze Commanders and Sub-Bronze Commands
- Legal Advisor
- Silver Staff Officer
- C-IRG File Coordinator

Full or partial stand-down may occur at any time during the operation.

Medical

Bronze Commanders will ensure medical needs are covered in their Tactical plan. Local EHS from BCAS and the local hospitals will be used.

Logistical

Accommodation, Meals and Nature Breaks

Bronze Operational Support will coordinate with Geographic and Functional Bronze Commands to ensure adequate accommodations meals and sanitation needs are met, as and when required, to cover operations. Unless there is operational necessity, RCMP policies and guidelines regarding meals and accommodation will be followed.

Owing to the indeterminate locations and duration of the operation, sanitation facilities will be arranged through Bronze and Sub-Bronze Commanders.

Transportation

Bronze Operational Support will coordinate with Geographic and Functional Bronze Commands to coordinate all non-local travel in and out of operational areas. It's assumed all Sub-Bronze and operational units will have their own transportation for

local travel.

Sustainment Priorities and Resources

Contingencies and sustainment measures may be required to meet the ongoing operational requirements of personnel and equipment during C-IRG Operations.

In the event of contingency operations, the Silver Commander, in consultation with the Bronze Commanders, will determine if the operational period will be extended, and notify Gold Command of any changes to previous agreed upon deployment plans.

Finance

Costing

Unless otherwise authorized by Silver Command, jurisdictions will be responsible for costs associated to specific events but should utilize the IO# below for purposes of tracking.

CGL:

The relevant finance codes for costs authorized to be charged to division are:

File # ED2018-11730, Collator # E1415, IO #741296

Administrative Management

RCMP administrative policies and guidelines will be followed throughout the duration of this operation. The appropriate policy centers will be consulted, as needed, for interpretation of specific policy relative to this operation.

Business rules for file management have been created by the C-IRG File Coordinator. See Attached Annex "C": C-IRG Information Management Business Rules Document.

E. COMMAND, CONTROL and COMMUNICATIONS

Command and Control

This plan does not replace existing organizations or structures, nor replace any commanders or processes.

Strategic oversight of the overall policing plan rests with the Gold Commander who will:

- Provide strategic oversight of the Plan.
- Adjust strategy and plans as situations evolve.
- Review and approve the Silver Plan which will include mutual aid support.
- Liaise with the Silver Commander throughout the duration of the event.
- Depending on the gravity of the situation, request mutual aid support other police jurisdictions not affected by the event.
- Keep the Division Executive briefed on strategic issues and concerns.
- Ensure resiliency of the Command Team.

Overall operational command and control rests with Silver Commander who will:

- Provide operational oversight of police response through the Bronze Commanders.
- Prepare the overall Operational Plan for protest-related activities during the course of the TMX and ensure effective execution.
- Maintain close contact with Bronze Commanders to ensure appropriate coordination of mutual support and execution of the tactical plan;
 - Work with Bronze Command throughout their planning process.
- Liaise with Bronze Commanders and ensure resiliency of Bronze Command Teams and the Bronze Plan(s).

Tactical Command and control rests with the assigned Bronze Commanders for each area of responsibility. Bronze Commanders will:

- Execute their Tactical Plans at their areas of responsibility.
- Maintain close contact with Silver Command, other Bronze Commanders and their Sub-Bronze POJ Commanders to ensure coordination of resources and mutual support as per their Tactical Plans.
- Liaise with the Silver Commander to ensure consistency in approach, direction and execution of their operational plans.

Communications

External:

All command levels will ensure that all communication with industry, its contractors and other stakeholders demonstrates and reflects an impartial police response. In particular this will entail:

- The RCMP will not engage in any discussions with industry or its contractors in regard to supplemental funding for police operations. These should occur between local and provincial government contract partners who in turn may request from the RCMP information on costs.
- Communications with industry to share information on construction activity or security and safety concerns is appropriate to ensuring operational awareness and planning in support of public safety. Similar communications with other stakeholders is also appropriate for this purpose.
- The RCMP will not disclose information in its holdings to industry or stakeholders except where necessary to ensure public safety and security.
- Formal communications with industry and other stakeholder groups should be captured on the operational files to ensure transparency and proper disclosure subject to relevant privacy law.

Protest Groups:

All command levels will ensure that all communication with Protest Groups and other public entities opposed to LNG Canada and CGL demonstrates and reflects an impartial police response. In particular this will entail:

- Communications with Protest Groups and other public entities opposed to LNG Canada and CGL to share information on protest activities, liaison and safety concerns during demonstrations is appropriate to ensuring operational awareness and planning in support of public safety. Similar communications with other stakeholders is also appropriate for this purpose.
- The RCMP will not disclose information in its holdings to Protest Groups and other public entities opposed to LNG Canada and CGL except where necessary to ensure public safety and security.
- Formal communications with Protest Groups and other public entities opposed to LNG Canada and CGL will be captured on the operational files to ensure transparency and proper disclosure subject to relevant privacy law.

RCMP Internal:

The C-IRG Information Management Business Rules for Email Management will be used at all times.

Radio Communication

Local radio channels, through the local OCCs, will be used for all C-IRG police operations. "E" HQ Radio Technicians and IT will provide direct support, through coordination with IMIT Sub-Bronze, for the duration of the operation.

Media

There will be a Strategic Communications representative available to the Gold and Silver Commanders and Geographic Bronze Commanders. "E" Division Strategic Communications will be available for consultation and to provide media lines in the event of a significant incidents.

All external and internal messaging will be approved through Gold Command and Strategic Communications unless there are exigent circumstances whereby Strategic Communication is not available or timeliness is an issue

Legal

The RCMP Legal Advisory Section – Department of Justice Canada is available for assistance and advice 24/7 at 604-649-6377 and kyle.friesen@rcmp-grc.gc.ca.

Prepared by:

John WM BREWER

Silver Commander

Date:

Approved by:

Gold Commander

Date:

ANNEXES

Annex "A" Gold Strategic Plan

Annex "B" C-IRG GSB Organisation Chart

Annex "C" C-IRG Information Management Business Rules